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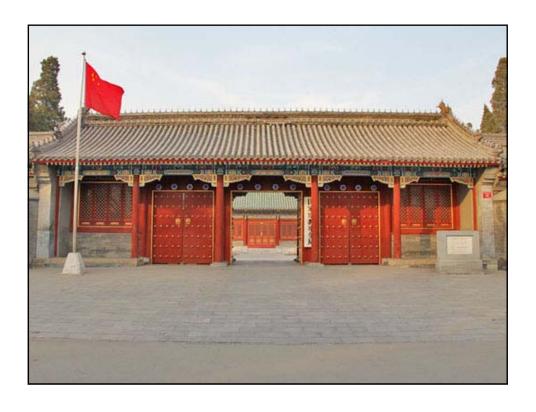
## Parameters of China's social policies

- Borrowing from other models of social policies
  - Studies of welfare regimes with less role for state
  - Preference for regimes with + emphasis on markets & society
- Transition away from the communes
  - End of a comprehensive array of services in the 1980s
  - Lure of the market economy in the 1990s
  - Promises of developing welfare policies in the 2000s
  - Increasing liabilities in pensions require greater reliance on society
- Fragmented welfare regime
  - Devolution of responsibilities to local governments
  - Over-reliance on the market
  - Pilot experiments in selected counties



### Religious institutions and social policy

- Legal obstacles
  - Uncertainties of legislations and regulations
    - Major change: 'opinion of 2012' on religion and public interest
  - Who has the final say?
    - State security bureaus?
    - · Economy, labor and social security, civil affairs ministries?
    - CCP United front work department?
    - · Local governments' discretion
- Political obstacles
  - Commitments to historical materialism
  - Concerns over national unity and harmonious society
  - Control of 'sects' and 'feudal superstitions'



### Legal-political context for religious NGOs

- Bases of political support
  - Party United front work departments (统战部)
  - Bureaus for religious affairs (民族宗教)
  - Religious associations (e.g. 佛教协会; 道教协会)
- Legal structure
  - Foundations (基金会) for raising money
  - Charitable associations (功德会) for delivery of services
- Scope of activities
  - ad hoc Emergency relief (救灾)
  - Institutionalized charities (慈善)
  - Public interest activities (公益事业)



## A religious division of labor?

- International RNGOs
  - Early stage of reform policy: Amity and World Vision
  - Throughout the 1990s: Taiwan and HK-based Buddhists
  - A learning strategy
- National RNGOs
  - Evidence of social services provisions by all of the 5 religions
  - Support for schools, clinics, elderly homes
  - Preference for Buddhists? Anecdotal more than evidence-based: important work from Christians as well
- Path dependency of previous charitable activities
  - Christian role in higher education in XIXth Century
  - Buddhists provision of relief during WWII (Red Swastika)



#### An overview of Buddhist charities

- Performance of charity since the reform period
  - 1984: evidence of projects noted in Fayin
  - 1994: founding of Nanputuo charity in Xiamen
  - Others since: Yufo si; bailin si; longquan si
- Different paths to institutionalization
  - Depending on local circumstances
  - Associations, foundations, merit societies
- Wide range of activities
  - Emergency relief for victims of natural disaster
  - · Help to orphans, elderly, counselling
  - No preaching
  - An involvement that pales relative to Hong Kong and Taiwan



# A preference for Buddhists?

- Objective advantages of Buddhists
  - Largest religion according to statistics
  - Historical precedents of provision of social services until 1949
  - A contemporary theology compatible with Marxism
  - The support of "compatriots" in Taiwan
  - Outreach possible outside China
- Limits to the other religions
  - "Fear of infiltration" from Protestant Christianity
  - Uncertainty about Daoism, communal religions, Islam
- What the evidence on the field has told us
  - Buddhist enthusiasm but resources limited
  - Volatility of relations with Taiwan



## The outlook for religious charities

- A favorable policy environment for organized religions in general
  - Government's concerns over public morality
  - Public visibility of religion as a source of soft power
  - Religious traditions' traditions of succor to vulnerable people
- Social capital of Buddhists to be tapped
  - Resources of the global diaspora
  - Support from Taiwan and HKSAR Buddhist foundations
  - Local governments interest in tourism revenues generated by temples and the fall-out of FDI
- Residual institutional resistance
  - Bureaucracy of religious affairs' monopoly
  - Security apparatus' fear of instability



## What is to be learned?

- A pragmatic approach to Chinese governance
  - Pitman Potter's idea of selective adaptation
  - Adopting welfare regimes from industrialized societies
  - Adapting them to Chinese conditions
- Chinese conditions
  - Universalist commitments in welfare provisions
  - Diversity of religious institutions
- A transferable model?
  - Multi-religious societies
  - Welfare regimes in the making
  - Variety of path dependencies